

School Finance Update An Airing of Grievances







How it started



\$33 Billion in GR Surplus+\$27 Billion in Rainy Day\$60 Billion Total Surplus

How it started



How it's going





The show about nothing



Where schools got basically nothing



"No raises for you!"

- 88th Texas Legislature, probably





State Budget

Appropriation	Contingent?	Amount
Current Law Tax Compression (lowered ceiling to \$0.7950)	No	\$5,305.2 million
Additional Property Tax Compression	Yes (Lege passed SB 2 during 2 nd CS, Voters approved Prop 4)	\$12,700.0 million
Current Law Increase in Golden Penny Yield (\$98.56 in FY22 \$126.21 in FY 23/\$129.52 in FY 24)	No	\$2,366.7 million
TRS ActiveCare (maintains annual premium growth to less than 10 percent)	No	\$588.5 million





State Budget

Appropriation	Contingent?	Amount
Curriculum	Yes (HB 1605 Passed)	\$500 million
Instructional Materials	No	\$307.0 million
School Safety	Yes (HB 3 has passed both chambers)	\$300.0 million (+\$1.1 B in SB 30 for grants)
Strong Foundations Grant	No	\$150.0 million
Increase in New Instructional Facilities Allotment	No	\$60.0 million



State Budget



	Appropriation	Contingent?	Amount
	Cybersecurity	No	\$55.0 million
X	School Funding Increases	Yes (HB 100/1 failed)	\$3,996.7 million
X	Vouchers	Yes (SB8/HB 100/HB 1 failed)	\$500.0 million
X	Virtual Education	Yes (HB 681 failed)	\$49.4 million

88th Regular Session Update – New State-Level Funding TEA



Note: The FSP is driven by both state-level funding and local funding authorized by the legislature. This slide focuses solely on the state-level funding.

\$ Billion	FY22-23 GAA	Budget to Actuals	FY22-23 Base	FY24-25 GAA Art III & SB30	FY24-25 GAA Art IX*	FY24-25 Total*	Change \$ (%)
Foundation School Program	\$51.7	\$(3.9)	\$47.8	\$48.7	\$16.8	\$65.5	\$17.7 (37%)
All Other Programs	\$14.2	\$1.9	\$16.1	\$16.0	\$0.8	\$16.8	\$0.7 (4.6%)
Subtotal, TEA Approps.	\$65.9	\$(2.0)	\$63.9	\$64.7	\$17.6	\$82.3	\$18.4 (29%)

^{*}Includes funding contingent upon legislation to be adopted in special session(s)

State funds for K-12 education are projected to increase \$18.4 billion (or 29%) over actual 2022-2023 biennial spending

Funding for education purposes appropriated through TEA represents close to one-third of all state funds in the budget.

88th Regular Session Update – New State-Level Funding



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\$ Billion	G 23	Ac Is	2-23 e	1-25 Ar & SB30	FY2 A	FY24-25 Total*	Change \$ (%)
Foundat chool F am	.7	9)	1.8	\$48.7	\$1	\$65.5	\$17.7 (37%)
All Other Programs	3 14.2	\$1.9	\$16.1	\$16.0	\$ <mark>0.8</mark>	\$16.8	\$0.7 (4.6%)
Subtotal, ZA Appro	\$5.9	(2.0)	\$63.9	\$64.7	\$1 <mark></mark>	\$82.3	\$18.4 (29%)

^{*}Includes funding contingent upon legislation to be ado ted in special session(s)

State funds for K-12 education are projected to <u>increase</u> \$18.4 billion (or 29%) over actual 2022-2023 biennial spending

Funding for education purposes appropriated through TEA represents close to one-third of all state funds in the budget.

88th Regular Session Update – New Total Funding (in millions)



New Net Funding for Public Education – Appropriated & Issued

Recurring Funding Increases:

Increase to Instructional Materials & Technology Allotment (IMTA)	\$ 621	GAA III TEA Rider 8
Increase to entitlements & LEA grants for SBOE-Approved Instructional Materials	500	GAA IX 18.78
Increase to FSP payments & technical supports for school safety	300	GAA IX 18.78
Increase in Golden Penny Yield	2,367	GAA IX 18.78
Increase for New Instructional Facilities Allotment (NIFA)	60	GAA IX 18.78
Increase subsidy for public school employee retirement payroll taxes	673	GAA III TRS A.1.1

New One-time Funding:

School safety grants	\$ 1,100	SB30 4.02
Subsidy for ActiveCare	589	GAA III TRS A.3.1
K-12 cybersecurity initiative	55	GAA III TEA B.3.5

\$6.3B new funds fully approved

New Net Funding for Education – Appropriated & Contingent

Recurring Funding Increases:

FSP & grant increases for teacher pay, special education, and finance generally	\$ 3,997	GAA IX 18.78
Virtual school grant support	49	GAA IX 18.78
School Choice	500	GAA IX 18.78

New State Share Increases for Public Education

Property tax reductions – Appropriated & issued	\$ 5,305	GAA IX 18.79
Property tax reductions – Appropriated & contingent	12,295	GAA IX 18.79

88th Regular Session Update – New Total Funding (in millions)



New Net Funding for Public Education – Appropriated & Issued			
Restored IMTA to historical levels	\$ 621		
Allow districts to opt-in to use high-quality materials (yet to be adopted)	500	GAA III TEA Rider 8	-
Some money for even costlier mandate of having an armed guard	300	GAA IX 18.78 GAA IX 18.78	-
Increase in golden penny yield was already in place under prior law	2,367	GAA IX 18.78	-
Restoring NIFA so that there is no proration	60	GAA IX 18.78	_
Welcome relief for retirees, but does not go into classroom	673	GAA III TRS A.1.1	
School safety grants	\$ 1,100	SB30 4.02	7
Subsidy for ActiveCare	589	GAA III TRS A.3.1	
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New Net Funding for Education – Appropriated & Contingent Recurring Funding Increases:	\$6.3B ne	w funds fully approved	
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New State Share Increases for Public Education Recurring Funding Increases:			
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Property tax reductions – Appropriated & contingent	12,295	GAA IX 18.79	14

88th Regular Session Update - New Total Funding (in millions)



14

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SB30 4.02	1,100	\$ Funding to help with compliance to new standards, not sufficient to meet need
GAA III TRS A.3.1	589	Limits premium increases
GAA III TEA B.3.5		Welcome supports, but cybersecurity is growing expense
funds fully approved	55	 welcome supports, but cybersecurity is growing expense

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88th Regular Session Update – New Total Funding (in millions)



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New Net Funding for Education – Appropriated & Contingent

Recurring Funding Increases:

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GAA IX 18.78	3,997	Formula increases didn't pass
49 GAA IX 18.78	49	Virtual education bill didn't pass, some relief provided by Gov.
00 GAA IX 18.78	500	School choice did not pass, thankfully

New State Share increases for Public Education

Property tax reductions – Appropriated & issued	\$ 5,305	GAA IX 18.79
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88th Regular Session Update – New Total Funding (in millions)



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New State Share Increases for Public Education

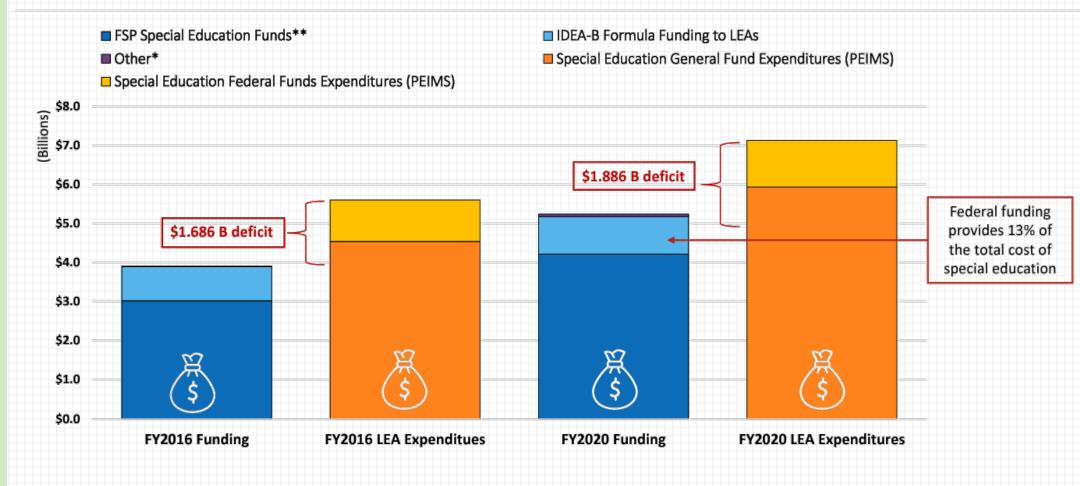
Maintaining compression doesn't increase funding available for schools	\$ 5,305	GAA IX 18.79
Providing new property tax relief doesn't increase funding available for schools	12,295	GAA IX 18.79



Needs that went unaddressed



Session

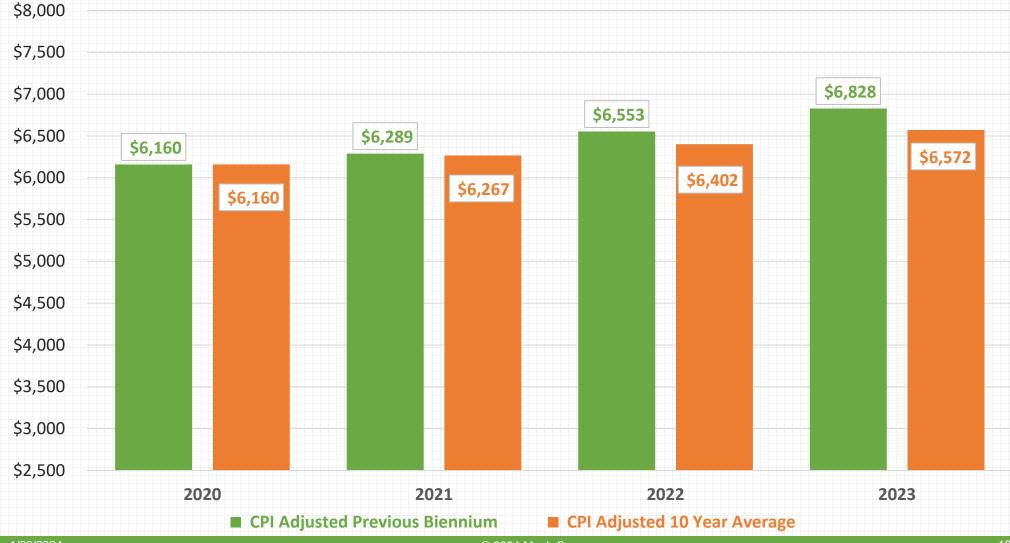




88th Legislative

Session

Needs that went unaddressed

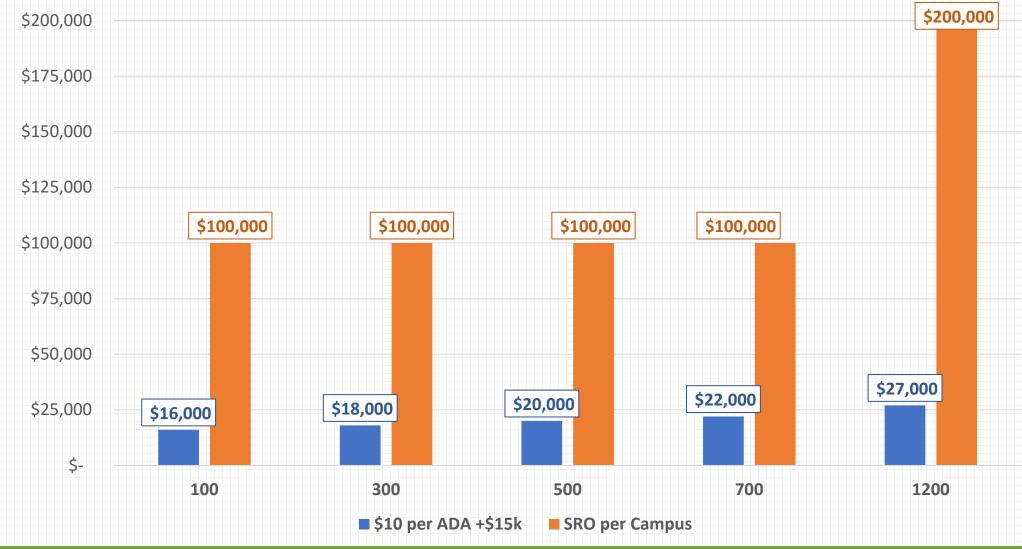




88th Legislative

Session

Needs that went unaddressed





The first

of mental

STRENGTH



How many special • sessions have been called so far in the 88th Legislature?







Property Value Timeline



- July: CAD releases certified values.
 Most taxpayer protests should be resolved by this point.
- Fall: CAD submits tax roll to Comptroller (EARS/Self-Report)

 Some changes could occur in tax roll by this time.
- December: Comptroller releases pre-preliminary.
 First chance for ISDs to see their T values for that tax year. Short window to correct mistakes in time for inclusion in Feb/March SOF.

January 31, Y+1: Comptroller releases preliminary values.
 This release kicks off the protest window.



Property Taxes

YOU ARE HERE



Property Taxes

Property Value Timeline

- February/March Y+1: TEA updates SOF to include preliminary values.
- August, Y+1: Comptroller releases results of protests filed in January. This the "Final PVS" data posted on their site.
- September, Y+1: TEA updates SOF to include Final PVS values during near final.
- August, Y+4: Comptroller deadline for audits to state certified property values. Districts can file up to three audits over that time period.

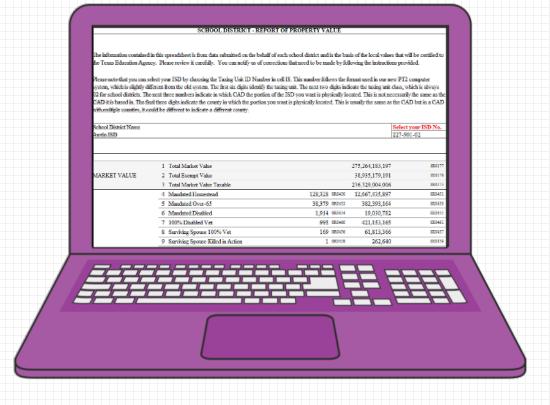


Pre-preliminary Values

Comptroller's Property Tax Assistance Division has released its pre-preliminary data for the 2023 tax year.



Taxes





Pre-preliminary Values



- 1. Release only includes local reported data by CADs and does not include any information on whether those local values have been found valid through the Property Value Study.
- 2. This data represents an updated look at your property values now that **SB 2** (88-2nd) and **SB 12** (87-2nd) have been "fully implemented."
- 3. The report also translates that information to the "T Values" that are used for state funding/recapture calculations.



Pre-preliminary Values



Property Taxes

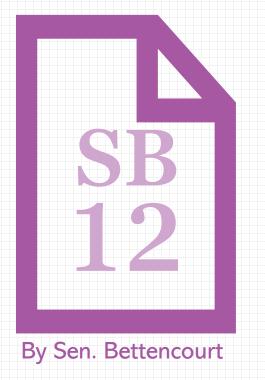
T-2 Plus the cost of the most recent increase in the mandatory homestead exemption	T-1	196,220,651,072
Total value of acceptable categories minus value of allowable exemptions	T-2	188,686,335,175
T-1 minus 50% of the loss to local optional percentage homestead minus SB1 correction factor for T-3	T-3	196,220,651,072
T-2 minus 50% of the loss to local optional percentage homestead	T-4	188,686,335,175
T-1 plus the loss to the chapter 313 agreement	T-7	196,220,651,072
T-2 plus the loss to the chapter 313 agreement	T-8	188,686,335,175
T-3 plus the loss to the chapter 313 agreement	T-9	196,220,651,072
T-4 plus the loss to the chapter 313 agreement	T-10	188,686,335,175
T-1 Plus the cost of the second most recent increase for that PVS year in the mandatory homestead exemptions	T-13	198,145,571,072
T-13 plus the loss to the chapter 313 agreement	T-14	198.145.571.072
T-13 Plus the cost of the third most recent increase for that PVS year in the mandatory homestead exemptions	T-15	199,428,851,072
T-15 plus the loss to the chapter 313 agreement	T-16	199.428.851.072
Total value of acceptable categories minus value of allowable		·
exemptions using the compressed tax rate freeze loss instead of the	T-17	194,586,194,163
regular freeze loss		
T-17 plus the loss to the chapter 313 agreement	T-18	194,586,194,163





Senate Bill 12 Overview





- Passed in 2021 (87th, 2nd called session), but didn't go into effect until tax year 2023.
- Provides benefit of Tier One tax compression from HB 3 (2019) to 65+/disabled homeowners.
- According to currently available data, SB 12 resulted in around \$730 million reduction in taxes for this group.
- Includes a hold harmless for school districts.



Senate Bill 12 Hold Harmless





- Additional State Aid for Adjustment of Limitation on Tax Increases on Homestead of Elderly or Disabled (TEC 48.2542)
- Will rely on difference between on difference in funding when using T2 vs. T17.

TEA is planning to adjust M&O collections by ratio between T2 and T17.

 We have some concerns about quality of data being reported and state's methodology.



Senate Bill 12 | Data Issues



Taxes

SB 12 only reduced tax levy by \$15k across 4,000+ eligible taxpayers?

 Actual total levy on over age 65 or older, disabled, and qualified age 55 or older surviving spouse homesteads reported in Item 1. (Amount that will be paid.) 	SR0706	8,301,540	\$R0716	8,316,659
8. Total levy lost on age 65 or older, disabled, and qualified age 55 or older surviving spouse homesteads reported in Item 1. Must equal the remainder of Item 6 minus Item 7.	SR0707	622,027	SR0717	606,908
9. Total value lost on age 65 or older, disabled, and qualified age 55 or older surviving spouse homesteads reported in Item 1. Must equal Item 8 divided by Item 5 times 100.	SR0708	62,735,955	\$R0718	61,211,094



Senate Bill 12 | Data Issues



Property Taxes

SB 12 increased the levy?

7. Actual total levy on over age 65 or older, disabled, and qualified age 55 or older surviving spouse homesteads reported in Item 1. (Amount that will be paid.)	SR0706	799,365	SR0716	0
8. Total levy lost on age 65 or older, disabled, and qualified age 55 or older surviving spouse homesteads reported in Item 1. Must equal the remainder of Item 6 minus Item 7.	SR0707	507,644	SR0717	1,307,009
 Total value lost on age 65 or older, disabled, and qualified age 55 or older surviving spouse homesteads reported in Item 1. Must equal Item 8 divided by Item 5 times 100. 	SR0708	45,349,652	SR0718	116,759,782





Senate Bill 12 | Calc. Concerns

SB 12 decreased levy by about \$720k in Harlandale ISD.

 7. Actual total levy on over age 65 or older, disabled, and qualified age 55 or older surviving spouse homesteads reported in Item 1. (Amount that will be paid.)	\$R0706	196,894	\$R0716	917,240
8. Total levy lost on age 65 or older, disabled, and qualified age 55 or older surviving spouse homesteads reported in Item 1. Must equal the remainder of Item 6 minus Item 7.	SR0707	1,779,586	\$R0717	1,059,240
9. Total value lost on age 65 or older, disabled, and qualified age 55 or older surviving				
spouse homesteads reported in Item 1. Must equal Item 8 divided by Item 5 times 100.	SR0708	141,517,773	SR0718	84,233,797

But, using TEA's expected methodology, only \$417k gets counted.

	Data Elements	"T17" @ \$100K	"T2" @ \$100K	Change
1	2023 Tax Year Property Value	\$2,576,830,225	\$2,519,546,249	(\$57,283,976)
2	2023-24 Adopted M&O Tax Rate	\$0.7575	\$0.7575	\$0.0000
3	2023-24 M&O Collections	\$18,746,121	\$18,329,387	(\$416,734)
4	Total Cost of Tier I	\$95,377,601	\$95,377,601	\$0
5	Local Share of Tier I (Local Fund Assignment or 'LFA')	\$15,955,733	\$15,601,030	(\$354,702)
6	ASF Distribution	\$4,301,604	\$4,301,604	\$0



Property Taxes

Senate Bill 12 | Calc. Concerns

TEA's Expected Methodology

	Data Elements	"T17" @ \$100K	"T2" @ \$100K	Change		
1	2023 Tax Year Property Value	\$2,576,830,225	\$2,519,546,249	(\$57,283,976)		
2	2023-24 Adopted M&O Tax Rate	\$0.7575	\$0.7575	\$0.0000		
3	2023-24 M&O Collections	\$18,746,121	\$18,329,387	(\$416,734)		
4	Total Cost of Tier I	\$95,377,601	\$95,377,601	\$0		
5	Local Share of Tier I (Local Fund Assignment or 'LFA')	\$15,955,733	\$15,601,030	(\$354,702)		
6	ASF Distribution	\$4,301,604	\$4,301,604	\$0		
	State Funding Calculations					
	FSP Share of Tier I (Greater of Line 4 - Line 5 - Line 6)	\$75,120,264	\$75,474,966	\$354,702		
7	(if less than \$0, then Line 7 = \$0)	\$73,120,204	\$13,414,900	\$334,702		
8	Tier II Level I Allotment ("Golden" Penny Allotment)	\$12,972,868	\$13,016,862	\$43,994		
9	Tier II Level II Allotment ("Copper" Penny Allotment)	\$2,813,933	\$2,846,012	\$32,079		
10	Recapture	\$0	\$0	\$0		
	Additional State Aid for Homestead Exemption (ASAHE)					
11	Local Revenue Net of Recapture (Line 3 - Line 10)	\$18,746,121	\$18,329,387	(\$416,734)		
12	State Aid (Line 7 + Line 8 + Line 9)	\$90,907,065	\$91,337,840	\$430,775		
13	State and Local Revenue Net of Recapture (Line 11 + Line 12)	\$109,653,186	\$109,667,228			
14	TEC 48.2542 ASAHE (M&O Over-65) Hold Harmless (Line 13	Using T17 - Line 13	\$0			
						



Property Taxes

Senate Bill 12 | Calc. Concerns

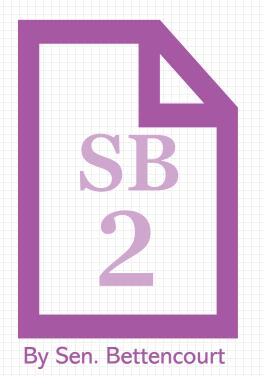
Our Preferred Methodology

	Data Elements	"T17" @ \$100K	"T2" @ \$100K	Change		
1	2023 Tax Year Property Value	\$2,576,830,225	\$2,519,546,249	(\$57,283,976)		
2	2023-24 Adopted M&O Tax Rate	\$0.7575	\$0.7575	\$0.0000		
3	2023-24 M&O Collections	\$19,049,733	\$18,329,387	(\$720,346)		
4	Total Cost of Tier I	\$95,377,601	\$95,377,601	\$0		
5	Local Share of Tier I (Local Fund Assignment or 'LFA')	\$15,955,733	\$15,601,030	(\$354,702)		
6	ASF Distribution	\$4,301,604	\$4,301,604	\$0		
	State Funding Calculations					
	FSP Share of Tier I (Greater of Line 4 - Line 5 - Line 6)	\$75,120,264	\$75,474,966	\$354,702		
7	(if less than \$0, then Line 7 = \$0)	\$75,120,204	\$75,474,900	\$354,702		
8	Tier II Level I Allotment ("Golden" Penny Allotment)	\$13,192,461	\$13,016,862	(\$175,599)		
9	Tier II Level II Allotment ("Copper" Penny Allotment)	\$2,859,157	\$2,846,012	(\$13,145)		
10	Recapture	\$0	\$0	\$0		
	Additional State Aid for Homestead Exemption (ASAHE)					
11	Local Revenue Net of Recapture (Line 3 - Line 10)	\$19,049,733	\$18,329,387	(\$720,346)		
12	State Aid (Line 7 + Line 8 + Line 9)	\$91,171,882	\$91,337,840	\$165,958		
13	State and Local Revenue Net of Recapture (Line 11 + Line 12)	\$110,221,615	\$109,667,228			
14	TEC 48.2542 ASAHE (M&O Over-65) Hold Harmless (Line 13	Using T17 - Line 13	\$554,388			



Senate Bill 2 Overview





- Passed in 2023 (88th, 2nd called session). Also went into effect for 2023 tax year.
- Increased homestead exemption, compressed Tier One rates by nearly \$0.11, among other changes.
- According to currently available data, SB 2 increasing HS exemption took about \$300 billion off the tax roles.
- Includes an M&O + I&S hold harmless for school districts related to homestead exemption increase.
- Also includes additional aid for districts that were recapture in 2022-23.





Senate Bill 2 | Recapture Hold Harmless

Sec. 48.283. ADDITIONAL STATE AID FOR CERTAIN DISTRICTS
IMPACTED BY COMPRESSION. A school district that received an adjustment
under Section 48.257(b) for the 2022-2023 school year is entitled to additional
state aid for each school year in an amount equal to the amount of that
adjustment for the 2022-2023 school year less the difference, if the
difference is greater than zero, between:

- (1) the amount to which the district is entitled under this chapter for the current school year; and
- (2) the amount to which the district would be entitled under this chapter for the current school year if the district's maximum compressed tax rate had not been reduced under Section 48.2555, as added by S.B. 2, Acts of the 88th Legislature, 2nd Called Session, 2023.





Senate Bill 2 | Recapture Hold Harmless

Using Houston ISD data:

Sec. 48.283. ADDITIONAL STATE AID FOR CERTAIN DISTRICTS IMPACTED BY COMPRESSION. A school district that received an adjustment under Section 48.257(b) for the 2022-2023 school year is entitled to additional state aid for each school year in an amount equal to \$176 million less the difference, if the difference is greater than zero, between:

- (1) **\$1.613 billion**; and
- (2) \$1.615 billion

= \$174 million



TEA's Expected Methodology

Senate Bill 2 Recapture Hold Harmless

Using Houston ISD data:

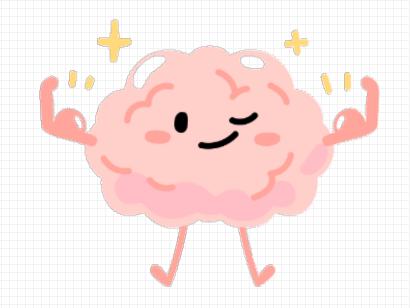
Sec. 48.283. ADDITIONAL STATE AID FOR CERTAIN DISTRICTS IMPACTED BY COMPRESSION. A school district that received an adjustment under Section 48.257(b) for the 2022-2023 school year is entitled to additional state aid for each school year in an amount equal to \$0 less the difference, if the difference is greater than zero, between:

- (1) **\$1.613 billion**; and
- (2) \$1.615 billion

= \$2 million



Taxes



The second

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What is the current state residence homestead exemption amount (post SB2)?



A: \$100,000



The third

of mental



• When is election day • for the upcoming primary?



A: March 5th

Early voting begins Feb. 20th (GO VOTE & DONATE & BLOCKWALK)





Team Members

Justin Barlow
Jodi Duron
Terry Faucheux
Addie Gomez
Julia Grizzard
Gretchen Hoffman
Lauren Kulbeth
Amy Ma
Kathy Mathias
Patrick Reid
Toni Riester-Wood, Ph.D.

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Buck Gilcrease, Ed.D., CEO
Dan Huberty, COO
Leo Lopez, CFO
Greg Gibson, Ed.D., CSO
Ginger Averitt
Lloyd W. Graham
Josh Haney

Board

Charles Clines, Chairman
Buck Gilcrease, Ed.D.
Dan Huberty
Chris Huckabee
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